

# Overview and Scrutiny Management Board Agenda



**Date:** Monday, 20 September 2021

**Time:** 1.00 pm

**Venue:** The Chamber - City Hall, College Green,  
Bristol, BS1 5TR

## **Distribution:**

**Councillors:** Carla Denyer (Chair), Mark Bradshaw (Vice-Chair), Martin Fodor, Geoff Gollop, Tim Kent, Brenda Massey, Graham Morris, Steve Pearce and David Wilcox

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# Agenda

## 6. Work Programme 21/22

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# Overview and Scrutiny Management Board 20 September 2021



**Report of:** Service Director, Legal & Democratic Services

**Title:** Overview and Scrutiny Management Board Work Programme 2021/22 and Ways of Working

**Ward:** N/A

**Officer Presenting Report:** Lucy Fleming, Head of Democratic Engagement

**Contact Telephone Number:** 0117 92222483

## Recommendations

- a. To approve the Scrutiny Work Programme for 2021/2022
- b. To note the key principles for ways of working

## Summary

This report sets out the Scrutiny Work Programme for 2021/22 as well as some key principles about ways of working.

## The significant issues in the report are:

The Scrutiny Work Programme for 2021/22

**1. Policy**

N/A

**2. Consultation**

N/A

**3. Context - Scrutiny Work Programme Setting**

Scrutiny Members will attend a workshop on 20<sup>th</sup> September 21 in order to agree the Scrutiny Work Programme for 2021/22. The outcomes from the workshop will be formally adopted by the Overview and Scrutiny Management Board at their meeting at 1pm on 20<sup>th</sup> September 21.

**4. Structure of Scrutiny**

Members regularly review the structure of scrutiny and frequency of meetings in order to ensure the best use of the available resources. For 21/22, Members have agreed to strike a balance between the number of formal meetings and the informal activities (Task Groups etc) in order to keep within the budget envelope. The details are set out below;

**OSMB**

- 6 Formal Meetings per year
- Responsibility includes Annual Review of the Corporate Risk Register and Performance
- Responsibility for overall scrutiny work programme
- Responsibility for commissioning Working Groups (or Select Committees, Task Groups, Inquiry Days)

<b>Growth &amp; Regeneration Scrutiny Commission</b>	<b>Communities Scrutiny Commission</b>	<b>Resources Scrutiny Commission</b>	<b>People Scrutiny Commission</b>	<b>Health Sub Committee</b>
<ul style="list-style-type: none"> <li>• 3 Formal Meetings</li> <li>• Optional Working Group</li> </ul>	<ul style="list-style-type: none"> <li>• 3 Formal Meetings</li> <li>• Optional Working Group</li> </ul>	<ul style="list-style-type: none"> <li>• 3/4 Formal Meetings (to include Budget Scrutiny meeting/s</li> <li>• Optional Working Group</li> <li>• Finance Task Group</li> </ul>	<ul style="list-style-type: none"> <li>• 3 Formal Meetings</li> <li>• Optional Working Group</li> </ul>	<ul style="list-style-type: none"> <li>• 2 Formal Meetings</li> <li>• Optional Working Group</li> </ul>

**Key features:**

- Strikes a balance between formal committee meetings and working groups / in-depth reviews:

- 20-21 Formal Committee Meetings
- Optional 5-6 Working Groups / Task Groups
- OSMB to have oversight of the work programme and agendas with the Chairs of the Commissions attending regular OSMB Leads / Planning Meetings
- Regular and formal public scrutiny
- Planning Meetings ahead of formal Committee Meetings
- Statutory Joint Health Function currently sits outside this model (meetings to be hosted by each Authority in turn – namely Bristol, North Somerset and South Gloucestershire).

## 5. Ways of Working

Key principles set out below;

### Role of the Chairs:

- To lead the Commission/Task Group/Inquiry Day to achieve its objectives.
- To promote collaborative working.
- To ensure best use of resources.

### Membership and Attendance

- Names nominated by the Whips in accordance with political proportionality.
- Cabinet Members and officers are to be asked to attend meetings as/when appropriate.
- Expert witnesses or other stakeholder may also be invited to participate.

### Work Programme

- There is one scrutiny work programme which is managed and overseen by OSMB.
- Topics are to be carefully selected to reduce duplication and ensure the best outcomes.

### Meetings, dates and frequency

- For formal meetings: typically 3 per Scrutiny Commission (see table above) and a maximum of 6 for OSMB. Recommended duration of 2 to 3 hours.
- For Task Groups, statutory guidance states that effective scrutiny can be conducted;

*- At a task and finish review of two or three meetings – short, sharp scrutiny reviews are likely to be most effective even for complex topics. Properly focused, they ensure members can swiftly reach conclusions and make recommendations, perhaps over the course of a couple of months or less;*

*- Via a longer-term task and finish review – the ‘traditional’ task and finish model with perhaps six or seven meetings spread over a number of months – is still appropriate when scrutiny needs to dig into a complex topic in significant detail. However, the resource implications of such work, and its length, can make it unattractive for all but the most complex matters; and*

*- By establishing a ‘standing panel’ – this falls short of establishing a whole new committee but may reflect a necessity to keep a watching brief over a critical local issue, especially where*

*members feel they need to convene regularly to carry out that oversight. Again, the resource implications of this approach means that it will be rarely used.*

All meetings are to be arranged in conjunction with the Scrutiny team and will be informal (not public) unless otherwise agreed by members of the group, therefore they will not have formally published papers or minutes.

#### Agendas

##### Formal Meetings;

- Prioritisation exercise for agenda items.
- Planned well-in-advance.
- Themed where possible.
- Recommend no more than 4 substantive items per meeting.

##### Task Groups and Inquiry Days;

- Well-defined parameters, aims and objectives, including Terms of Reference for the Task Groups.
- Scheduling and timing are crucial and must be checked before initiating work.
- Work to be agreed by OSMB in advance.

##### Papers, presentations and briefings;

- Formal reports to be kept concise with use of appendices where appropriate for very technical and/or background information.
- Consider use of 'information only' reports on agendas i.e. those that are not discussed at the meeting.
- Briefings to be arranged separately and open to all Members where possible
- Presentations at meetings are to be kept brief to allow maximum time for Member questions and discussion. Where possible slide decks are to be circulated in advance, in addition to the formal report.
- Minimise the use and length of presentations (allow short slide deck only if accompanied by a written report).

##### Planning Meetings

To take place before each formal Commission meeting. Purpose is to;

- Plan future agenda items.
- Consider key lines of inquiry to improve the quality of questioning.
- Confirm desired outcomes for each item.
- Agree senior officer and/or Cabinet Member involvement.

## **6. Statutory Scrutiny Guidance**

The Department for Housing, Communities and Local Government produced statutory guidance regarding Scrutiny in Local Government and Combined Authorities in May 19. Following this, the Centre for Governance and Scrutiny prepared the following summary, which may be of interest to Members.

*Overview and scrutiny committees have statutory powers to scrutinise decisions the executive is planning to take, those it plans to implement, and those that have already been taken/implemented.*

*Creating a strong organisational culture that supports scrutiny work that can add real value by, for example, improving policy-making and the efficient delivery of public services.*

*Effective overview and scrutiny should:*

- *Provide constructive ‘critical friend’ challenge*
- *Amplify the voices and concerns of the public*
- *Be led by independent people who take responsibility for their role, and*
- *Drive improvement in public services*

*Prioritisation is necessary to ensure the scrutiny function concentrates on delivering work that is of genuine value and relevance to the work of the wider authority – this is one of the most challenging parts of scrutiny, and a critical element to get right if it is to be recognised as a strategic function of the authority.*

*Effective scrutiny should have a defined impact on the ground, with the committee making recommendations that will make a tangible difference to the work of the authority. To have this kind of impact, scrutiny committees need to plan their work programme, i.e. draw up a long-term agenda and consider making it flexible enough to accommodate any urgent, short-term issues that might arise during the year.*

*Evidence will need to be gathered to inform the work programming process. This will ensure that it looks at the right topics, in the right way and at the right time.*

*Shortlisting topics*

- *Do we understand the benefits scrutiny would bring to this issue?*
- *How could we best carry out work on this subject?*
- *What would be the best outcome of this work?*
- *How would this work engage with the activity of the executive and other decision-makers, including partners?*

*Some authorities use scoring systems to evaluate and rank work programme proposals. If these are used to provoke discussion and debate, based on evidence, about what priorities should be, they can be a useful tool. Others take a looser approach. Whichever method is adopted to evaluate and rank work programme proposals, a committee should be able to justify how and why a decision has been taken to include certain issues and not others.*

*Scrutiny members should accept that shortlisting can be difficult; scrutiny committees have finite resources and deciding how these are best allocated is tough. They should understand that, if work programming is robust and effective, there might well be issues that they want to look at that nonetheless are not selected.*

## **7. Reporting arrangements for Task Groups**

Scrutiny Task Groups and Inquiry Days generally report to OSMB, unless different arrangements are agreed at a formal OSMB meeting or by the OSMB Lead Members.

## **8. Budget Scrutiny Process**

The following procedure around budget scrutiny for 21/22 has been prepared by Members in consultation with officers;

- Finance Task Group;
  - To start meeting in September so Members can help identify what's scrutinised later in the year. Focus attention on areas where the budget is under pressure and to identify the areas that scrutiny may wish to look at in detail
  - Task Group to feed in comments to a formal meetings of the Resources Scrutiny Commission.
- Budget Scrutiny Meetings;
  - Process to be led by the Resources Scrutiny Commission with a meeting of OSMB to take place if necessary to finalise comments to Cabinet.
  - To be scheduled following the Cabinet budget meeting, currently due to take place on 18<sup>th</sup> January 22.
  - Intention to plan ahead so that the Executive Members and/or Executive Directors are able to attend the meetings.
  - Particular focus on capital spending, rather than just revenue.

## **9. Proposal**

OSMB is asked to;

Agree the Scrutiny Work Programme that has been prepared by Members at the workshop on 20<sup>th</sup> September 21.

*Details will be tabled at the meeting.*

## **10. Other Options Considered**

N/A

## **11. Risk Assessment**

N/A

## **12. Public Sector Equality Duties**

Before making a decision, section 149 Equality Act 2010 requires that each decision-maker considers the need to promote equality for persons with the following "protected characteristics": age,

disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex, sexual orientation. Each decision-maker must, therefore, have due regard to the need to:

- i) Eliminate discrimination, harassment, victimisation and any other conduct prohibited under the Equality Act 2010.
- ii) Advance equality of opportunity between persons who share a relevant protected characteristic and those who do not share it. This involves having due regard, in particular, to the need to --
  - remove or minimise disadvantage suffered by persons who share a relevant protected characteristic;
  - take steps to meet the needs of persons who share a relevant protected characteristic that are different from the needs of people who do not share it (in relation to disabled people, this includes, in particular, steps to take account of disabled persons' disabilities);
  - encourage persons who share a protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionately low.
- ii) Foster good relations between persons who share a relevant protected characteristic and those who do not share it. This involves having due regard, in particular, to the need to –
  - tackle prejudice; and
  - promote understanding.

### **13. Legal and Resource Implications**

N/A

#### **Appendices:**

Appendix A Scrutiny Work Programme - *TO FOLLOW AFTER THE WORKSHOP ON 20<sup>TH</sup> SEPTEMBER 21*

#### **LOCAL GOVERNMENT (ACCESS TO INFORMATION) ACT 1985**

**Background Papers:** None

## Bristol City Council - Scrutiny Work Programme 2021 / 2022 (Formal Public Meetings)

People Scrutiny Commission	Communities Scrutiny Commission	Growth & Regeneration Scrutiny Commission	Resources Scrutiny Commission	Overview & Scrutiny Management Board
<b>July 2021</b>				
<b>19 July, 5pm</b>				12 July, 5pm
Annual Business Report				City Leap
COVID-19 Update				Consultation and Engagement Strategy
Response to the independent review of Bristol's policies and actions for people with learning difficulties and autism				Clean Air Zone
Response to the Bristol Alternative Learning Provision review report				Performance Report Quarter 4 2020/21
School Places Provision				
Performance 20-21 Q4				
<b>August 2021</b>				
<b>September 2021</b>				
				<b>20<sup>th</sup> Sept, 1pm</b>
				Scrutiny Work Programme
<b>October 2021</b>				
				<b>18<sup>th</sup> October, 2pm</b>
				City Leap – Exempt Item

People Scrutiny Commission	Communities Scrutiny Commission	Growth & Regeneration Scrutiny Commission	Resources Scrutiny Commission	Overview & Scrutiny Management Board
				Clean Air Zone
				Corporate Performance Report Q1
				Corporate Risk Report Q1
				Corporate Strategy
<b>November 2021</b>				
	<b>Date TBC</b>	<b>Late Nov tbc</b>	<b>1<sup>st</sup> November (appt sent)</b>	
	Future Parks	Affordable Housing Delivery plan	MTFP and Capital Strategy – T&F update	
	Parks and Open Spaces Strategy	Liveable Neighbourhoods	Procurement – discussion item only	
Page 11	Housing Revenue Account (HRA)	High Streets recovery	Council Tax Reduction Scheme (CTRS)	
	Waste Strategy		Risk- information item only	
			Budget – T&F update	
<b>December 2021</b>				
Recruitment and retention - creating conditions for purposeful work				
Sufficiency of placements – children’s homes, foster carers.				
Contextual Safeguarding – development				
Performance (Q2)				

People Scrutiny Commission	Communities Scrutiny Commission	Growth & Regeneration Scrutiny Commission	Resources Scrutiny Commission	Overview & Scrutiny Management Board
<b>January 2022</b>				
		Temple Quarter/Temple Island	Budget	
		Western Harbour		
		Property Strategy and Community Buildings Usage		
<b>February 2022</b>				
Date TBC	Early Feb			w/c 7 <sup>th</sup> February 22
Page 12	Community Buildings Usage / Community asset transfers / facilities / sports facilities			Companies Business Plans
	Leisure Investment Plans			
	Area Committees (TBC)			
<b>March 2022</b>				
Date TBC				Date TBC
Adult Social Care – Independent Living maximising independence		Highways maintenance		BCC Business Plans – potentially include Recommendations of Citizens’ Assembly

People Scrutiny Commission	Communities Scrutiny Commission	Growth & Regeneration Scrutiny Commission	Resources Scrutiny Commission	Overview & Scrutiny Management Board
Transition between child and adult social care		River Avon Flood Strategy Bristol Flood Risk Strategy (Statutory)		Scrutiny Annual Report to Full Council
Sir Stephen Bubb Report – review and further response				
Written Statement of Action (SEND) – Progress				
Performance (Q3)				
<b>Page 13 April 2022</b>				
<b>Provisional items / to be scheduled</b>				
Dedicated Schools Grant – to link into the Finance task & Finish Group – w/c 6 December	Ecological Emergency Action Plan	Spatial Development Strategy		One City Plan
LGA Peer Review – Child protection and children in need. Outcome and response.	Private landlords / rents / licensing	Strategic Transport Plans		Commercialisation and Innovation – Update

People Scrutiny Commission	Communities Scrutiny Commission	Growth & Regeneration Scrutiny Commission	Resources Scrutiny Commission	Overview & Scrutiny Management Board
Inclusive Mainstream Educational Practice – Possible Task & Finish group (March / Apr)	Keeping Bristol Safe Partnership (Keeping Communities Safe)	Parking strategy and management of parking		Delivery of net zero carbon by 2030
		Bristol Beacon		Twice Yearly Risk Reports
				Quarterly Performance Reports
				Standing Items: <ul style="list-style-type: none"> <li>• Forward Plan</li> <li>• Work programme</li> <li>• WECA- JS Minutes</li> </ul>

Health Scrutiny	
Topic	Date
<b>Health Scrutiny Committee (Sub-Committee of the People Scrutiny Commission)</b>	
Children's Mental Health and Child and Adolescent Mental Health Services	Meeting 1 [date] - Early December
Community Mental Health Framework	
Suicide Prevention	

Health Inequalities	Meeting 2 [date] - March TBC
Healthy Eating	
NHS Dentists	
NHS waiting lists; access to planned health care (and to review of findings and recommendations of 2020 Working Group Report) (Note – to include availability of services and comms etc (see original WP list)).	
CCG Strategic Estates Plans	
<b>Joint Health Overview &amp; Scrutiny Committee (JHOSC)</b>	
Stroke Programme – substantial variation	Monday, 15 November, 10.30am
Integrated Care System (tbc)	